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EXCISEXN

(13)

United States Department of State

Washington, D. C. 20520

NEA:

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March 1, 1988

BRIEFING MEMORANDUM

S.S.

CONFIDENTIAL

cc: R-1
P-3

TO: The Acting Secretary

FROM: H - J. Edward Fox

SUBJECT: Your Luncheon with Senator Claiborne Pell,
March 2, 1988 at 12:30 p.m.

SETTING

You will be lunching with Senator Pell on Wednesday, March 2 at 12:30 p.m. in S-124 in the Capitol. This meeting, part of your bi-monthly series of personal meetings with Pell, will afford you an opportunity to present our views, and solicit his, on a number of current issues. Mike Armacost and H Principal Deputy Betsy Warren will join you for this lunch.

BACKGROUND

There is no fixed agenda for the luncheon. However, as this will be your first meeting with Pell since your return from Eastern Europe, I would urge you to brief him on your trip. Mike Armacost may similarly want to brief Pell on his recent trip to Pakistan and India. You might also wish to raise the following items.

Afghanistan

The Geneva proximity talks will have resumed on March 2. You can anticipate that Pell will be interested in your read-out on the prospects we see for success in Geneva, the positions of the parties directly and indirectly participating in the Geneva process as well as our assessment of Afghanistan in the post-withdrawal period. You will want to obtain Pell's views on these issues and probe him on Congressional sentiments regarding a continuation of U.S. assistance to the resistance. Pell was, as you know, a co-sponsor of S. Res. 386, a Sense of the Senate Resolution regarding U.S. policy toward Afghanistan, which passed in the Senate (77-0) on February 29. A copy of S. Res. 396 is at Tab 1. NEA talking points on Afghanistan are at Tab 2.

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Nominations

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Foreign Aid Authorization Bill

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INF Outlook for Markup

Mike Armacost and Betsy Warren will meet you in your office at 12:10 p.m. and will accompany you to the Hill. The luncheon will be held in S-124 in the Capitol. The luncheon is scheduled to begin at 12:30 p.m. and will conclude at approximately 1:30 p.m.

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Attachments:

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Tab 1 - S. Res. 388

Tab 2 - Talking Points: Afghanistan

Tab 3 - Bio - Claiborne Pell

Tab 4 - Correspondence Check - Senator Pell

Drafted: H:WMiele -

3/3/88 ext. 78722

NEA #2358

Clearance: H:BWarren *W*

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IN THE SENATE OF THE UNITED STATES

Mr. Byrd, Simpson, Pell, Dole, Humphrey, DeConcini, Symms, Domenici submitted the following resolution, which was to express the sense of the Senate on United States policy toward Afghanistan, especially toward the possibility of a Soviet troop withdrawal.

RESOLUTION

Whereas the Soviet Union invaded the sovereign territory of Afghanistan on December 27, 1979, and continues to occupy and attempt to subjugate that nation through the use of force, relying upon a puppet regime and an occupying army of an estimated 120,000 Soviet troops;

Whereas Pakistan has harbored more than 3 million Afghan refugees and has endured hundreds of brutal raids across its borders by Afghan and Soviet aircraft and artillery, resulting in the deaths of hundreds of civilians;

Whereas on February 8, 1988, Soviet General Secretary Gorbachev announced that the withdrawal of Soviet troops from Afghanistan could begin on May 15, 1988 if the agreements on the settlement being negotiated between Afghanistan and Pakistan in Geneva were signed no later than March 15, 1988.

Whereas General Secretary Gorbachev also announced that the Soviet Union could complete the troop withdrawal within 10 months and that it could arrange the troop withdrawal such that during the first phase, a relatively greater portion of the Soviet contingent could be withdrawn;

Whereas Pakistan has made it clear that it will not sign any agreements with the current Soviet puppet regime headed by Najibullah;

Whereas the Congress condemned Soviet policy toward and behavior in Afghanistan in Public Law 99-399, calling for appropriate provision of material support to the people of Afghanistan, so long as the Soviet military occupation continues; and

Whereas Public Law 106-204 declares it to be the policy of the United States to support a negotiated settlement to the Afghanistan war providing for the prompt withdrawal of all Soviet forces from Afghanistan within a time frame based solely on logistical criteria;

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Therefore, be it RESOLVED that the Senate hereby--

(1) reiterates its belief that the only acceptable formula for settlement of the Afghan situation is one which provides for the self-determination of the Afghan people and results in a government genuinely representative of the Afghan people, outlines a definite timetable based solely on logistical criteria for the complete withdrawal of Soviet troops in the near future, and provides for the return of refugees in safety and dignity;

(2) expresses its belief that the Pakistani government should not be put under any pressure to agree to Soviet terms for a settlement and that the future of Afghanistan should not be driven by the desire or schedule for a U.S.-Soviet summit;

(3) urges the President to--

(a) support strongly a political solution in Kabul acceptable to the resistance;

(b) insist in talks with the Soviet Union that all Soviet advisers be removed from Afghanistan at the same time as Soviet troop withdrawal takes place;

(c) address the issue of the future status of the nearly 400 bilateral treaties the Soviets have made with the puppet Kabul regime;

(d) address with the Soviets the deployment of Soviet troops across the Soviet-Afghan border after the completion of the withdrawal period;

(e) stand firm on the necessity for the Soviets to terminate all forms of military assistance and logistical support to the Kabul regime;

(f) address the repatriation by the Soviet Union of the more than 10,000 Afghan children who have been forcibly deported to the Soviet Union; and

(g) ensure that international assistance to the refugees continues at least until all Soviet and Soviet bloc forces have been withdrawn from Afghanistan and peace has been restored;

(4) expresses its belief that all Soviet and Soviet bloc advisers must be removed from Afghanistan during the period of troop withdrawal;

(5) expresses its support for increased U.S. humanitarian assistance to the Afghan people both during and following the withdrawal of Soviet and Soviet bloc forces from Afghanistan;

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(6) expresses its support for a U.N.-sponsored peacekeeping force to help guarantee that Soviet forces can withdraw in an orderly way without being attacked on the way out and to help keep the people in the major cities while an interim government organizes the nation's future; and

(7) expresses its strong belief that the government of the United States should not cease, suspend, diminish, or otherwise restrict assistance to the Afghan resistance or take actions which might limit the ability of the resistance to receive assistance until it is absolutely clear that the Soviets have terminated their military occupation, that they are not redeploying their forces to be inserted again, and that the mujahadeen is well enough equipped to maintain its integrity during the delicate period of a transition government leading up to new elections.

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FOR WHITEHEAD'S MEETING WITH SEN. PELL, MARCH 9

Afghanistan

-- We appreciate your interest in Afghanistan and efforts to get bipartisan support for our policy. We especially appreciated quick Senate action on passing a joint resolution authorizing the President to issue a proclamation on Afghanistan Day (March 21).

-- Although we are not a party to the Geneva talks, we have sent to Geneva NEA DAS Robert Peck and a Department lawyer to be in close touch with the UN negotiator and the Pakistanis.

-- We believe that there is a possibility of an historical achievement in getting the Soviets out of Afghanistan.

-- If the Soviets do withdraw from Afghanistan, we will want to consult with you and other members of the Senate on requirements for resettlement and reconstruction programs to help get the Afghan people back on their feet.

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DECL: OADR

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